

Message Text

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PAGE 01 BERLIN 06918 181735Z

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C O N F I D E N T I A L BERIN 6918

E.O. 11652: GDS

TAGS: PGOV, PFOR, GE, BE, CGEN

SUBJECT: BELGIAN/GDR CONSULAR NEGOTIATIONS

REF: A) BERLIN 6893; B) BERLIN 5759; C) BERLIN 5653

1. CONSISTENT WITH A PATTERN OF INFORMAL CONSULTATION AMONG WESTERN POWERS ENGAGED IN CONSULAR NEGOTIATIONS WITH THE GDR, BELGIAN AMBASSADOR BIHIN BRIEFED THE CHARGE DECEMBER 17 ON THE RECENTLY CONCLUDED SECOND ROUND OF BELGIAN/GDR TALKS. HE HAD PROVIDED A SIMILAR BRIEFING TO THE FRENCH AMBASSADOR THE DAY BEFORE.

2. BIHIN SAID THE NEGOTIATIONS LASTED FIVE DAYS. EXCEPT FOR THE EAST GERMAN DEMAND THAT THERE BE A DEFINITION OF NATIONALITY IN THE AGREEMENT ALL ISSUES WERE SATISFACTORILY RESOLVED. GDR NEGOTIATOR KLOBES TOLD HIS BELGIAN COUNTERPART IN A PRIVATE MEETING THAT THE GDR'S NEED TO INCLUDE THIS DEFINITION WAS "PRIMARILY POLITICAL." THE BELGIANS STATED IN THEIR NEGOTIATIONS THAT IT WAS NOT BELGIAN PRACTICE TO INCLUDE SUCH A DEFINITION,
CONFIDENTIAL

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PAGE 02 BERLIN 06918 181735Z

NOR HAD IT BEEN FOUND NECESSARY TO HAVE A DEFINITION

OF NATIONALITY IN THE VIENNA CONVENTION OF CONSULAR RELATIONS.

3. ASIDE FROM THE NATIONALITY ISSUE, THE BELGIANS HAD FOUND THREE OTHER TOPICS TO BE SOMEWHAT STICKY: PRIVILEGES AND IMMUNITIES; NOTIFICATION AND ACCESS FOR PERSONS ARRESTED OR APPREHENDED; AND OTHER ESTABLISHMENTS (THE EAST GERMANS WANT TO OPEN A CONSULATE IN ANTWERP). ALTHOUGH KLOBES MADE EFFORTS TO GIVE THESE QUESTIONS A POLITICAL FLAVOR AND THEREBY MAKE THEM MORE COMPLICATED, IN THE END THEY WERE RESOLVED. BIHIN SAID THAT THE ONE OUTSTANDING HUMANITARIAN CASE OF INTEREST TO THE BELGIANS HAD BEEN DANGLED BEFORE THE NEGOTIATORS AS A PRIZE FOR CAPITULATION ON THE NATIONALITY ISSUE. THIS TACTIC NOT ONLY FAILED, BUT GREATLY ANNOYED THE BELGIANS.

4. AMBASSADOR BIHIN CONFIDED THAT PRIOR TO THE SECOND ROUND OF NEGOTIATIONS HIS EMBASSY IN BONN HAD OFFERED THE FRG FOREIGN MINISTRY A "TRIAL BALLOON" INTENDED TO BREAK THE IMPASSE ON NATIONALITY. THE BELGIANS SUGGESTED THEY MIGHT BE PREPARED TO AGREE TO RECEIVE A LETTER FROM GDR AUTHORITIES, WHICH THEY MIGHT OR MIGHT NOT ACKNOWLEDGE, STATING GDR VIEWS ON NATIONALITY. THE FRG HAD AN INITIALLY FAVORABLE REACTION, BUT ON EXAMINING THIS PROPOSAL ASKED THE BELGIANS TO DROP IT. BIHIN SAID THE IDEA WAS THEN ABANDONED.

5. AS TO THE FUTURE, BIHIN SAID VIRTUALLY ALL THAT REMAINED FOR A THIRD ROUND WAS THE QUESTION OF NATIONALITY. NO DATE HAD BEEN FIXED FOR THIS ROUND, BUT IT WOULD NOT OCCUR BEFORE MARCH. IN THE MEANTIME, THE BELGIAN FOREIGN MINISTER, HAVING CONCEDED A PLANNED TRIP TO THE GDR IN NOVEMBER DUE TO ILLNESS, WOULD BE VISITING EAST GERMANY DURING THE SECOND HALF OF FEBRUARY. BIHIN THOUGHT IT LIKELY THE GDR REGIME WOULD MAKE A MAJOR EFFORT TO OBTAIN A BELGIAN CONCESSION ON THE NATIONALITY QUESTION. HE SEEMED NOT ALTOGETHER CERTAIN THAT HIS MINISTER WOULD HOLD OUT.

CONFIDENTIAL

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PAGE 03 BERLIN 06918 181735Z

6. THE CHARGE, AFTER THANKING BIHIN FOR THE SUBSTANCE OF WHAT HE HAD SAID AND THE SPIRIT OF SUCH CONSULATIONS, NOTED THAT THE US THIRD ROUND WAS SCHEDULED TO BE HELD IN WASHINGTON SOME TIME IN FEBRUARY. THE US POSITION ON EXCLUDING A DEFINITION OF NATIONALITY REMAINED FIRM. AMBASSADOR BIHIN WAS PLEASED TO HEAR THIS, AND NOTED THAT IN HIS DISCUSSION THE DAY BEFORE WITH THE FRENCH AMBASSADOR THE LATTER HAD TOLD HIM THE SAME ABOUT THE

FRENCH POSITION. GROVE

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